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BEFORE THE ARIZONA CORPORATION COMMISSION

AZ CORP COMMISSION
DOCKET CONTROL

2017 FEB -3 P 1:42

COMMISSIONERS

TOM FORESE – Chairman
BOB BURNS
DOUG LITTLE
ANDY TOBIN
BOYD DUNN

Arizona Corporation Commission

DOCKETED

FEB 3 2017

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IN THE MATTER OF THE APPLICATION
OF ARIZONA PUBLIC SERVICE
COMPANY FOR A HEARING TO
DETERMINE THE FAIR VALUE OF THE
UTILITY PROPERTY OF THE COMPANY
FOR RATEMAKING PURPOSES, TO FIX
A JUST AND REASONABLE RATE OF
RETURN THEREON, TO APPROVE
RATE SCHEDULES DESIGNED TO
DEVELOP SUCH RETURN.

DOCKET NO. E-01345A-16-0036

IN THE MATTER OF FUEL AND
PURCHASED POWER PROCUREMENT
AUDITS FOR ARIZONA PUBLIC
SERVICE COMPANY.

DOCKET NO. E-01345A-16-0123

ARIZONA INVESTMENT COUNCIL'S NOTICE OF FILING

Arizona Investment Council ("AIC") hereby provides notice of filing the Direct
Rate Design Testimony of Gary Yaquinto, Branko Terzic and Daniel G. Hansen in the
above-referenced matter.

RESPECTFULLY SUBMITTED this 3rd day of February, 2017.

OSBORN MALEDON, P.A.

By:

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ATTORNEYS AT LAW

1 **Original and 13 copies** filed this
2 3rd day of February, 2017, with:

3 Docket Control
4 Arizona Corporation Commission
5 1200 West Washington Street
6 Phoenix, AZ 85007

7 **Copies** of the foregoing mailed
8 this 3rd day of February, 2017, to:

9 All Parties of Record

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11 Patricia D. Palmer

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1 **BEFORE THE ARIZONA CORPORATION COMMISSION**

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19 AUDITS FOR ARIZONA PUBLIC
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DOCKET NO. E-01345A-16-0123

21 Direct Rate Design Testimony of

22 **Gary Yaquinto**

23 On Behalf Of

24 Arizona Investment Council

25 February 3, 2017

1 **I. QUALIFICATIONS**

2 **Q: Please state your name, position and business address.**

3 A: Gary M. Yaquinto. I am the President and CEO of Arizona Investment
4 Council ("AIC"). Our offices are located at 2100 North Central Avenue,
5 Phoenix, Arizona 85004.
6

7 **Q. Please summarize your educational background and professional**
8 **experience.**

9 A: I earned B.S. and M.S. Degrees in Economics in 1974 from Arizona State
10 University, as well as an MBA from the University of Phoenix in 2005. From
11 1975 to 1977, I was employed by the State of Wyoming as an economist
12 responsible for evaluating the economic, fiscal and demographic effects of
13 resource development in Wyoming. From 1977 to 1980, I was Chief Research
14 Economist for the Arizona House of Representatives. From 1980 to 1984, I
15 was employed as an economist in the consulting industry. Since 1984, I have
16 worked in various capacities in government and the private sector in the areas
17 of utility regulation and government affairs. I held positions of Assistant
18 Director and Director with the ACC Utilities Division from 1984 to 1997.
19 Following my positions with the ACC, I was employed as Vice President of
20 Government and Regulatory Affairs for a competitive local exchange
21 telephone carrier and as a consultant. I also served as the Chief Economist at
22 the Arizona Attorney General's Office from 2003-2005 and as the Director of
23 the Governor's Office of Strategic Planning and Budgeting from 2005-2006. I
24 became AIC's President in December 2006.
25
26
27
28

1 **II. ARIZONA INVESTMENT COUNCIL (“AIC”)**

2 **Q. What is the Arizona Investment Council and what is its mission?**

3 A: AIC is a non-profit association organized under Chapter 501(c)(6) of the
4 Internal Revenue Code. AIC’s membership includes approximately 6,000
5 individuals—many of whom are debt and equity investors in Arizona utility
6 companies and other Arizona businesses.

7
8 AIC’s mission is to advocate on behalf of its members’ interests, primarily
9 before regulatory bodies, as well as at the Legislature, specifically to enlarge
10 and maximize the influence of utility investors on public policies and
11 governmental actions that impact investors and their investments.

12
13 AIC also works with the Commission and policymakers generally to support
14 investment in Arizona’s essential backbone infrastructure, as well as
15 improvements to or remediation of existing facilities. We view this aspect of
16 our mission as complementary to our core advocacy of investor interests.
17 Continuing investment in essential, backbone infrastructure is the foundation in
18 support of a well-functioning and robust economy.

19
20 **III. EXPERIMENTAL ALTERNATIVE GENERATION RATE RIDER**
21 **TESTIMONY**

22 **Q: What is the purpose of your testimony?**

23 A: The purpose of my testimony is to oppose renewal of APS’s Alternative
24 Generation tariff, “AG-1”.

25
26 APS’s experimental program has resulted in unrecovered costs being
27 shouldered by the Company and its shareholders since the program was
28 implemented in 2012. Although the Settlement Agreement that implemented

1 AG-1 allowed APS to share in off-system wholesale margins, the program has
2 failed to fully recover its costs in an amount that exceeds \$34 million as of
3 September 2016.¹ Even though the Company has been allowed to defer some
4 costs incurred since July 1, 2016 for potential recovery in this case, the losses
5 continue to build.

6
7 Whether the losses are borne by the Company and its shareholders, or deferred
8 for later recovery from other customers, the bottom line is that someone other
9 than the few large commercial and industrial customers that have benefited
10 from AG-1 over the last five plus years, will be paying for the program.

11
12 **Q: Please describe the AG-1 experimental program.**

13 **A:** The AG-1 experimental rate was part of APS's 2012 Rate Case Settlement
14 Agreement, approved by the Commission in Decision No. 73183 (May 24,
15 2012). The AG-1 experimental rate is a "buy through" arrangement, which
16 allows certain large and extra-large commercial and industrial customers to
17 arrange to purchase power from an alternative generation provider. APS takes
18 title to the power from the alternative provider, and delivers it through its own
19 transmission and distribution system to the customer. The original experiment
20 is capped at 200 MW and was intended to expire after four years.
21 Additionally, APS was allowed to mitigate potential lost margins on generation
22 service by sharing in margins derived from wholesale sales, which otherwise
23 would be credited to the PSA.

24
25
26
27 ¹ See Exhibit GMY-1DR: APS's response to AIC data request 1.1, December 28, 2016. This
28 reflects the net impact of the program after accounting for the margin mitigation amounts
from wholesale margins.

1 In implementing the AG-1 rate, APS received applications from potential
2 participants, whose applications in total exceeded the 200 MW cap. APS
3 conducted a lottery among the applicants and eight customer participants were
4 selected to participate in the program. The eight participants currently taking
5 AG-1 service are Wal-Mart, Honeywell, Safeway, Home Depot, City of
6 Phoenix, Marriott, Freeport McMoRan, and Kroger.²

7
8 Although the AG-1 experimental program was intended to expire on July 1,
9 2016 in conjunction with the anticipated conclusion of APS's next rate case,
10 the program was extended by the Commission in Decision No. 75322
11 (November 25, 2016) to coincide with the conclusion of this rate case. Also in
12 Decision No. 75322, the Commission authorized APS to defer 90 percent of
13 the first \$10 million and 100 percent after the first \$10 million of unrecovered
14 unmitigated costs annually, beginning July 1, 2016.

15
16 In the current rate case application, APS proposes to include \$8.6 million of
17 deferred costs in rate base. \$8.6 million equates to a revenue requirement
18 increase of \$3.8 million to be recovered over 5 years from non-residential and
19 street and area lighting customers.³

20
21 Finally, both the Settlement Agreement and subsequent Decision No. 75322
22 expressly exclude recovery of unrecovered costs from residential customers.

23
24 **Q: Mr. Yaquinto, was AIC a signatory to the 2011 APS rate case Settlement**
25 **Agreement?**

26
27
28 ² Decision No. 75748 (September 19, 2016).

³ Direct Testimony of Charles Miesner at 52:13-16.

1 A: Yes. AIC supported the Settlement Agreement because it produced an overall
2 result that was fair to the Company, its shareholders, and its customers. My
3 testimony in support of that Settlement Agreement also stated my belief it was
4 in the public interest for the Commission to approve the Settlement Agreement.

5
6 In reaching the Settlement Agreement, the signatories engaged in a give-and-
7 take process resulting in certain compromises and future expectations. One
8 such expectation, as outlined in the Settlement Agreement, was that the AG-1
9 experimental rate would have a limited duration of four years and that the
10 mitigation program would offset unrecovered costs of the program. However,
11 neither of these expectations have been met.

12
13 **Q: Why do you oppose the AG-1 program?**

14 A: I oppose renewing the program for several reasons.

15
16 First, the AG-1 program has resulted in unrecovered costs, which have been
17 borne solely by shareholders and customers not participating in the program.
18 Very simply, the program is not cost based and the mitigation program has not
19 fully offset unrecovered fixed costs. According to APS witness Leland Snook,
20 "To date, the mitigation has been \$24,427,000 less than the lost margins on a
21 cumulative basis."⁴ This is the approximate loss through the end of the AG-1
22 program's original termination date, July 1, 2016.

23
24 Moreover, losses have continued since the AG-1 program was extended
25 beyond its original expiration date, despite the Commission authorizing APS to
26 defer a portion of the unmitigated losses for potential future recovery. The
27 Commission must now decide who bears those costs in this case.

28 ⁴ Direct Testimony of Leland Snook at 43: 26-27.

1 Second, the AG-1 program benefits only a select group of very large customers
2 who possess the sophisticated skills and knowledge required to understand and
3 access complex power generation markets. It also benefits a few out-of-state
4 generation providers eager to sell large amounts of power to Arizona
5 customers. The benefits to these few entities has come largely at the expense
6 of the Company, which is required by law to design and construct facilities to
7 serve all customers, including those seeking power from alternative providers.
8

9 Third, as APS witness Snook states in his testimony, the AG-1 program has
10 flaws that prevent the Company from fully recovering costs related to the
11 delivery of alternative generation service to customers.⁵ For example, Mr.
12 Snook states that the administrative fee of \$0.60 per MWh for administering
13 the program should be *at least* three times larger to fully recover these costs.
14 Mr. Snook also mentions the capacity reserve charge and energy imbalance
15 charges as insufficient to cover the actual costs for these services as well.
16

17 Further, Mr. Snook's testimony on these matters is based on the
18 recommendations contained in the Company's report on AG-1's unmitigated
19 losses, "APS AG-1 Program Evaluation" attached to Mr. Snook's testimony.⁶
20 The report was required as a provision in the 2012 Settlement Agreement,
21 which authorized the AG-1 experimental program.
22

23 Finally, while I am not an attorney, I believe the AG-1 program exhibits
24 characteristics of retail electric generation competition, which presents
25 significant legal issues that should not be overlooked.
26

27 ⁵ *Id.* at 44-45.

28 ⁶ *Id.* at LRS-06DR.

1 **Q: Mr. Yaquinto, you seem adamantly opposed to either renewal or**
2 **expansion of the AG-1 tariff. Should the Commission nevertheless decide**
3 **to renew this rate rider, do you have an opinion on how to minimize its**
4 **harm?**

5 **A:** Although AIC supports neither renewal nor expansion of the AG-1 program,
6 should the Commission decide it should be renewed, it should be modified so
7 that the program fully recovers its costs from participants.

8
9 Setting potential legal issues aside for the moment, I believe any buy-through
10 program authorized by the Commission should remain a narrowly-constructed
11 experiment, with a capped MW participation level, and appropriately designed
12 to recover all costs, as opposed to being predicated on less than efficacious
13 mitigation measures. It should also be limited in scope and duration and
14 periodically re-evaluated. This means that AG-1 participants should be
15 required to pay the full costs of service under the program, including all
16 unrecovered fixed costs, as well as the administration and management costs
17 identified in Mr. Snook's testimony. Should it be allowed to continue, the
18 AG-1 program should remain as an experimental program of limited duration
19 and size. Large commercial and industrial customers should not be permitted
20 to avoid costs which are then shifted onto other customers or shareholders.

21
22 Finally, by its terms, the original AG-1 experimental rate rider requires the
23 contract between the customer and the wholesale provider not exceed a four
24 year period – the intended initial duration of the program. If the program
25 continues in its existing or modified form, the Commission's approval of the
26 continued program should operate as a reset and APS should be allowed to
27 evaluate new applications under the 200 MW cap and conduct a new lottery if
28 necessary.

1 **Q: Mr. Yaquinto, what is your recommendation to the Commission?**

2 A: I recommend the Commission not renew or otherwise expand the AG-1
3 experimental program.
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5 **Q: Does this conclude your testimony?**

6 A: Yes.
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Exhibit GMY1-DR

ARIZONA INVESTMENT COUNCIL'S
FIRST SET OF DATA REQUESTS TO
ARIZONA PUBLIC SERVICE COMPANY REGARDING
THE APPLICATION TO APPROVE RATE SCHEDULES DESIGNED TO
DEVELOP A JUST AND REASONABLE RATE OF RETURN
DOCKET NO. E-01345A-16-0036
AND
DOCKET NO. E-01345A-16-0123
DECEMBER 28, 2016

AIC 1.1: Arizona Public Service ("APS") agreed in its 2012 Rate Case Settlement Agreement to forgo recovery or deferment of costs associated with AG-1.

- (a) What has been the financial net impact of the program to APS since its inception through the date of this data request?
- (b) What is the forecasted total financial net impact of the program to APS by June 30, 2017 or when new rates are anticipated to go into effect?

Response: (a),(b) The requested information is provided in attachment APSRC01810.

AG-1 tracking information

	(\$000)			Actual
	2012 - 2014	2015	2016 YTD Sept	Total
Revenue	(110,727)	(55,468)	(45,389)	(211,584)
Fuel-related	67,430	33,411	27,345	128,186
Unrecovered costs	(43,297)	(22,057)	(18,044)	(83,398)
AG-1 fees	5,494	2,753	2,315	10,562
Margin mitigation	25,071	7,609	5,911	38,591
Net margin Impact	(12,732)	(11,695)	(9,818)	(34,245)

notes: data rounded to nearest \$000

net margin impact is also referred to as operating income before taxes in pro forma

Forecast AG-1 Revenues/Costs and Margin
Period Jul 2016 to Jun 2017
(dollars in thousands)

Line No.		Actuals		Estimates											Period Tot
		Jul-16	Aug-16	Sep-16	Oct-16	Nov-16	Dec-16	Jan-17	Feb-17	Mar-17	Apr-17	May-17	Jun-17	Jul-17	
1.	AG-1 Revenues				(2,147)	(1,968)	(1,995)	(1,899)	(1,756)	(1,983)	(2,182)	(2,363)	(2,128)	(2,128)	(18,421)
2.	AG-1 Purchase Power over/under base				(497)	(491)	(461)	(403)	(417)	(457)	(688)	(761)	(486)	(486)	(4,661)
3.	AG-1 Off-System Margin Deferral				(458)	(294)	(285)	(220)	(238)	(237)	(44)	(63)	(405)	(405)	(2,244)
4.	AG-1 Margin				(1,191)	(1,183)	(1,250)	(1,276)	(1,101)	(1,289)	(1,450)	(1,538)	(1,237)	(1,237)	(11,515)
5.	Cumulative Margin				(1,191)	(2,375)	(3,624)	(4,900)	(6,001)	(7,290)	(8,740)	(10,278)	(11,515)	(11,515)	
6.	Deferrable margin at 90%				(1,191)	(1,183)	(1,250)	(1,276)	(1,101)	(1,289)	-	-	-	278	
7.	Deferrable margin at 100%				-	-	-	-	-	-	(1,450)	(1,538)	(1,515)	(1,515)	
8.	Allowable AG-1 Margin Deferral	(1,395)	(923)	(1,084)	(1,072)	(1,065)	(1,125)	(1,148)	(991)	(1,160)	(1,450)	(1,538)	(1,265)	(1,265)	(14,217)
9.	Depreciation amortization annual impact (line 8 divide by 5)														(2,843)

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DOCKET NO. E-01345A-16-0123

24 Direct Rate Design Testimony of

25 **Branko Terzic**

26 On Behalf Of

27 Arizona Investment Council

28 February 3, 2017

1 **Q: Please state your name, address, and occupation.**

2 **A:** My name is Branko Terzic. I am a Managing Director at the Berkeley
3 Research Group LLC. My business address is 1800 M Street N.W.
4 Washington, DC, 20036.

5
6 **Q: Have you previously filed testimony in this proceeding?**

7 **A:** Yes. I filed Direct Testimony regarding revenue requirement on December 28,
8 2016.

9
10 **Q: What is the purpose of your rate design direct testimony in this**
11 **proceeding?**

12 **A:** This portion of my testimony is to support Arizona Public Service Company's
13 ("APS") proposal to implement a nearly universal three-part rate design,
14 which includes a demand charge for capacity-related costs.

15
16 **Q: What is APS's proposal?**

17 **A:** APS proposes to modernize rates by making demand charges the standard
18 feature of all rates offered to residential customers, with the exception of a
19 small subset of small usage customers.

20
21 Demand rates are not new for APS or the Commission. The Commission, like
22 other public utility commissions across the country, has for years supported
23 demand charges for business and industrial customers. Additionally, APS and
24 the Commission have over 35 years of experience with an optional residential
25 demand rate for APS customers.¹ The direct testimony of APS Witness Mr.
26 Charles Miessner states that over 120,000 APS residential customers are on a
27

28

¹ Direct Testimony of Charles Miessner at 18:17.

1 three part demand rate.² Moreover, a substantial portion of those 120,000
2 customers were able both to reduce demand and consume less energy after
3 changing to the three part rate design.³ APS's proposal would expand that
4 beneficial opportunity to all residential consumers.
5

6 **Q: Are demand rates for residential consumers a new idea?**

7 **A:** Not at all. The concept of three-part rates is almost as old as energy billing
8 itself. According to Harry Barker's Public Utility Rates (McGraw Hill 1917),
9 demand charges originated in 1892 when the British engineer Dr. John
10 Hopkinson introduced the idea of viewing demand and energy as independent
11 billing components. What is now known as the "Hopkinson Demand Rate"
12 has a number of variations with respect to how the rate can be structured into
13 blocks of usage or demand. In fact, demand rates with block structures have
14 been widely used for the commercial and industrial rate classes. While
15 demand rates for residential customers were discussed and contemplated over a
16 hundred years ago, the consumption level of that class was considered too low
17 to justify the cost of the electric meter required to bill the more sophisticated
18 rate design.
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28 ² *Id.* at 18:14.

³ *Id.* at 20:5-10.

1 **Q: What was rate design intended to accomplish for residential customers a**
2 **century ago?**

3 **A:** A primary consideration for residential customer rate design a century ago was
4 that residential customers consumed far less energy compared to industrial
5 customers and thus lacked the requisite experience with the new product to
6 understand any form of rate design that varied by time of use or other factor.
7 As electrical engineer Harry Barker writes in his 1917 :

8
9 The problem of securing a good rate schedule for residential
10 supply customers is particularly difficult compared with
11 industrial supply customers. The latter are more apt to have
12 enough technical knowledge to understand two-part and
13 three-part charge and their long hours of general use
14 generally result in satisfactory low cost of energy. The
15 former require a very simple tariff for them to understand,
16 while their service is in peak-load hours and of short
17 duration so that their cost of energy is apt to be
18 comparatively high – although they readily cannot see how.
19 It is universally desirable that the residential consumer
20 should be well satisfied and that the tariff should be framed
21 so as to stimulate longer hours of use.⁴

22 In other words, the goal of utility rate design for residential customers in the
23 early 1900s was to stimulate consumption of electricity – an end that would not
24 be achieved were residential customers billed *on two or three* part rates.

25 **Q: Do residential customers use electricity differently today than they did in**
26 **1917?**

27 **A:** Yes, the difference in usage is night and day. First, residential customers in
28 2017 are generally far more sophisticated and knowledgeable about assessing
complicated pricing schemes and buying goods and services than they were a
century ago. A typical 2017 consumer is faced daily with a multitude of

⁴ Harry Barker, Public Utility Rates 111 (McGraw Hill 1917).

1 complicated service offerings. An average adult consumer compares and
2 selects, for example:

- 3 • voice and data pricing packages from a variety of mobile telephone
4 companies;
- 5 • various casualty and health insurance options;
- 6 • multi-faceted home financing and mortgage packages;
- 7 • credit card offerings that contain various and often elaborate benefit
8 schemes;
- 9 • bundled cable and telephone service packages versus satellite offerings;
10 and
- 11 • complicated rooftop solar leasing contracts.

12
13 The list could go on and on. Given the wealth of experience today's customers
14 have in assessing complicated service offerings, a typical energy consumer
15 likely has enough familiarity with complex payment considerations to
16 understand a three-part electric rate. As stated above, 120,000 APS customers
17 have already demonstrated that they not only understand the rate design, but
18 know how to change their behavior in order to lower their electric bills.

19
20 Another significant difference in the electric industry environment between
21 1917 and 2017 is that, in 1917, utilities were attempting to *increase* the
22 residential load on the system, not lower it, as they are today. The average
23 annual residential customer's electric use in 1914 was 268 kWh *per year*; in
24 2015, the average APS's residential customers purchased 12,522 kwh that
25 year.⁵

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⁵ 2015 APS FERC Form No. One at page 304.

1 Because the ultimate goal at the turn of the 20th century was to increase the
2 amount of electricity that residential customers used, residential electricity
3 tariffs at that time were designed to encourage the addition of new electric
4 devices and otherwise increase electric load and consumption levels. That goal
5 stands in stark contrast to the policy directive today, which is to *reduce*
6 electricity consumption and load. For good reason, utilities today are making
7 significant efforts to decrease peak usage, improve load factors, and minimize
8 energy consumption. An important means of achieving those outcomes is to
9 design rates that send accurate price signals for demand and energy, thus
10 encouraging customers to change their inefficient usage patterns and become
11 more cost-effective for utilities to serve. Today's outdated rate design does not
12 do the trick. Residential tariffs should evolve to reflect today's policy goals,
13 not those of 100 years ago.

14
15 Finally, the cost of meters in 1917 was significant compared to the total cost of
16 service and the residential consumer's total bill. Because residential customers
17 were not a significant revenue source, investing in the type of meter necessary
18 to bill a sophisticated rate design (to the extent such meters were even
19 available) did not make sense for the residential class. That is not the case
20 today where metering costs, even for the most sophisticated meters, are low
21 compared to the generation, transmission and distribution costs incurred by
22 consumers. Perhaps more important, APS already has metering infrastructure
23 in place for all residential customers that can accommodate a three part rate
24 design, thus rendering any metering concern moot.

25
26 **Q: Please describe the difference between demand and energy.**

27 **A:** Electric service has to fulfill two basic requirements: providing energy and
28 supplying power (power may also be referred to as demand, capacity, or load,

1 depending on the point of reference). "Energy" is generally defined as the
2 "capacity to do work." For electric utility billing purposes, energy is the total
3 electricity consumption measured in kilowatt-hours (kWhs) over a one month
4 period.

5
6 "Power" is the rate at which energy is used by or delivered to a customer at
7 any given point in time. Under our current form of regulation, electricity
8 service must be sufficiently robust to provide the exact amount of power
9 required by the customer at the moment the customer needs it.

10
11 "Demand" is the customer's requirement for power. Demand will vary during
12 the day, month, season, and year. Unfortunately, most consumers have
13 experienced a blown fuse or a tripped circuit breaker when the capacity of their
14 home's internal wiring has been exceeded by the electric "power" required
15 when they have plugged one too many electric devices into that particular
16 circuit.

17
18 The key to the regulatory requirement that a utility provide adequate service is
19 to ensure that the utility meets each customer's maximum, or peak, demand.
20 "Capacity" in this context describes the ability of the electric power system, or
21 grid, to adequately serve the combined customer maximum demand or "load"
22 requirements (in terms of kilowatts or megawatts). So the customer's
23 instantaneous demand for power must be met, at any time of day or night, by
24 the electric utility's installed capacity in generation, transmission and delivery.

25
26 **Q: What is a demand charge?**

27 **A:** Electric service is divided into requirements for demand measured in kW and
28 energy measured in kWh. The demand charge is the part of a bill that recovers

1 costs based on the customer's maximum usage over a specified period of time.
2 The electric utility must have adequate facilities to meet each customer's
3 individual peak demand as well as the system's collective peak demand. A
4 demand charge recovers the cost of this service and is expressed in terms of
5 dollars per kW of demand. In this case, APS is proposing that the demand
6 charge reflect the customer's highest level of demand as averaged over a one
7 hour period during the month. This results in a lower demand charge than
8 would be calculated if APS used the 15 minute demand standard currently
9 approved for business customers. The reason for this is that many home
10 appliances and devices, especially those with motors, show a short demand
11 spike when first engaged. The demand spike is to overcome the initial inertia
12 and get the motor spinning. There are kitchen appliances and temperature
13 responsive refrigerators and air conditioners which kick in for much shorter
14 than one hour periods. Thus, a fifteen minute average demand standard would
15 result in higher average demand calculation than does a one hour standard.

16
17 **Q: Why do you support residential demand rates?**

18 **A:** I support residential demand rates because applying a three part rate to
19 residential customers reflects sound ratemaking principles and benefits both
20 the electric system and the customer. Specifically, APS's proposal will:
21 1) better align residential electric rates with the cost of service;
22 2) provide improved cost signals to incent economic usage of electricity; and
23 3) afford consumers the opportunity to reduce monthly bills through modern
24 residential energy management techniques and technologies.

25
26 **Q: How does the grid benefit from mandatory residential demand rates?**

27 **A:** Investment in the electric power system includes investments in generation,
28 transmission, and distribution facilities. The system is built with sufficient

1 capacity to meet the peak load/demand of current and forecasted future
2 customers. Total system costs increase when peak usage rises, which means
3 that new capital costs are incurred when peak demand grows. Conversely,
4 total system costs can decline when usage is shifted away from the peak and
5 new costs are avoided when there is no growth in peak load.

6
7 Three-part rates provide consumers with the ability to benefit from lower bills
8 if they reduce their demand. They can do this by staggering the use of their
9 appliances throughout the day, thereby lowering demand while using the same
10 amount of energy or kWhs. Put another way, by spreading out the use of high
11 demand appliances (those with motors, heaters, or pumps, such as washing
12 machines, clothes dryers, and dishwashers), customers will save on their utility
13 bill.

14
15 For customers that want to go a step further, there are new home energy
16 management systems that can help monitor demand, as well as new and
17 evolving energy efficiency programs and companies to assist.

18
19 **Q: Can the system benefits you mention above be achieved through a time of**
20 **use rate alone?**

21 **A:** No. The ability to influence downward peak demand is a unique benefit of the
22 demand-charge rate design. While an energy-only time of use rate might
23 incidentally mitigate the demand a customer places on the system, such a result
24 is not inherent in the rate design. Put another way, a time of use rate is not
25 designed to reduce demand – it is designed to shift the hours during which
26 energy is used. A customer on an energy only time of use rate might shift its
27 load to a certain low-cost energy time period, but actually increase its system
28 demand. Such a result does not allow the utility to avoid the cost of new peak

1 capacity infrastructure. Only a demand charge provides the right pricing
2 incentive to encourage customers to focus on minimizing how much power
3 they pull from the grid at any one point in time. Avoiding the cost of new peak
4 capacity infrastructure provides a benefit to all system users
5

6 **Q: Do you believe that demand rates are too complicated for residential**
7 **customers to understand?**

8 **A:** No. There has been criticism about the general public's ability to understand
9 demand rates since the topic was originally discussed in 1917. The original
10 criticism is summarized below:

11
12 While the multi-part tariff may be wholly logical, it may be
13 so complex and unintelligible to the customer that he cannot
14 checkup his bill by any instruments on his premise and this
15 may create a fundamental prejudice against the utility.
Then the disadvantages outweigh the benefits of the
schedule in most cases.⁶

16 I do not believe that this critique is valid in 2017. It was made during a period
17 of time when the economics of metering itself was being debated. In some
18 places, the normal electricity tariff was an un-metered charge of \$0.75 per
19 lamp or motor per month.⁷ Even during this time period, Barker observed that
20 utilities were looking to introduce "unit charges with a device attempting to
21 bring the price automatically close to the cost of service large and small
22 consumers" and that "...it is not possible to cut loose from 'cost-of-service.'"⁸
23

24 As I indicated earlier, the modern consumer of 2017 is making numerous
25 economic decisions for complicated services, many of which did not exist 100
26 years ago when the consumer comprehension concern surrounding residential
27

28 ⁶ Harry Barker, Public Utility Rates 7 (McGraw Hill 1917).

⁷ *Id.* at 8.

⁸ *Id.* at 7.

1 three-part rates first arose. In this regard, APS is well positioned to help its
2 customers learn to manage the rate, in large part because it has had the
3 experience of providing three-part rate information to thousands of residential
4 customers for the better part of four decades.⁹ The APS Customer Education
5 and Transition Plan is based on that experience and expertise. Few regulatory
6 commissions looking at demand-charge proposals would have such a wealth of
7 local experience available. To that point, the Arizona Corporation
8 Commission has the opportunity to lead the country by implementing an
9 effective consumer education process using the unique data it has at its
10 disposal.

11
12 **Q: Are demand rates fair to rooftop solar customers?**

13 **A:** Absolutely. Whenever a customer is connected to the grid, it can impose a
14 demand on the utility at any time. Whether or not that customer has solar on
15 its rooftop, the utility must meet that customer's demand. The higher the
16 demand, the greater the investment required of the utility. Rooftop solar
17 customers, like all other customers, place demand on the system and must pay
18 for the capacity-related grid services that the utility is required to provide them.

19
20 **Q: Does this conclude your testimony?**

21 **A:** Yes, it does.
22
23
24
25
26
27
28

⁹ Direct Testimony of Charles Miessner at 18:14

BEFORE THE ARIZONA CORPORATION COMMISSION

COMMISSIONERS

TOM FORESE – Chairman
BOB BURNS
DOUG LITTLE
ANDY TOBIN
BOYD DUNN

IN THE MATTER OF THE APPLICATION OF
ARIZONA PUBLIC SERVICE COMPANY
FOR A HEARING TO DETERMINE THE
FAIR VALUE OF THE UTILITY PROPERTY
OF THE COMPANY FOR RATEMAKING
PURPOSES, TO FIX A JUST AND
REASONABLE RATE OF RETURN
THEREON, TO APPROVE RATE
SCHEDULES DESIGNED TO DEVELOP
SUCH RETURN.

DOCKET NO. E-01345A-16-0036

IN THE MATTER OF FUEL AND
PURCHASED POWER PROCUREMENT
AUDITS FOR ARIZONA PUBLIC SERVICE
COMPANY.

DOCKET NO. E-01345A-16-0123

Direct Rate Design Testimony of

Daniel G. Hansen

on Behalf of

Arizona Investment Council

February 3, 2017

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AIC EXHIBIT DGH-1DR Résumé of Daniel G. Hansen

AIC EXHIBIT DGH-2DR APS's Response to AIC's Data Request 1.8

1 **I. INTRODUCTION AND PURPOSE**

2 **Q: Please state your name, position, and business address.**

3 **A:** My name is Daniel G. Hansen. I am a Vice President at Christensen Associates
4 Energy Consulting, LLC, located at Suite 400, 800 University Bay Drive, Madison,
5 Wisconsin 53705.
6

7 **Q: Have you previously testified in utility regulation proceedings?**

8 **A:** Yes. I have testified in Arizona, Colorado, Connecticut, Minnesota, New Mexico,
9 Nevada, Oregon, and Utah. In these proceedings, I represented a broad range of
10 clients, including a regulator, an environmental organization, a non-profit
11 organization of utility investors, and investor-owned utilities. My education and work
12 experience are described in AIC Exhibit DGH-1DR.
13

14 **Q: On whose behalf are you testifying in this docket?**

15 **A:** I am testifying on behalf of the Arizona Investment Council ("AIC").
16

17 **Q: What is the purpose of your direct testimony?**

18 **A:** The purpose of my testimony is to provide support and recommendations regarding
19 the fixed cost recovery and residential rate design proposals of Arizona Public
20 Service Company ("APS"). Specifically, my testimony will include the following:

- 21 • Support for full revenue decoupling in place of APS's proposed Lost Fixed Cost
22 Recovery ("LFCR") mechanism;
- 23 • Support for the proposed LFCR mechanism if full revenue decoupling is rejected
24 (*i.e.*, as a second-best method of addressing fixed cost recovery and utility
25 disincentives to promote conservation and energy efficiency); and
- 26 • Support for APS's residential rate design proposals, including the application of a
27 demand charge for all but the lowest-use residential customers.
28

1 **II. REVENUE DECOUPLING IS BETTER THAN A LFCR MECHANISM**

2 **Q: What is revenue decoupling?**

3 **A:** Revenue decoupling is a means of removing a utility's disincentive to promote
4 conservation and energy efficiency ("EE"). It accomplishes this by removing
5 ("decoupling") the link between a utility's sales and its fixed cost recovery, which is
6 caused by the fact that retail rates typically recover a significant share of the utility's
7 fixed costs through volumetric (*i.e.*, per-kWh) charges.
8

9 **Q: How are revenue decoupling mechanisms designed?**

10 **A:** While revenue decoupling mechanism designs may differ, the basic structure is
11 conceptually simple. A deferral account (*i.e.*, similar to other utility tracking
12 accounts) is established and dollars are added to or subtracted from it using the
13 following formula (where t designates a time period, such as a billing month):
14 $\text{Deferral}_t = (\text{Allowed Revenue})_t - (\text{Billed Revenue})_t$. When allowed revenue is greater
15 than billed revenue in a given month, dollars are added to the deferral tracking
16 account for future collection from customers (via a future rate increase). Conversely,
17 when allowed revenue is *less than* billed revenue, dollars are subtracted from the
18 deferral tracking account and refunded to customers via a future rate decrease. The
19 most significant differences across revenue decoupling mechanisms relate to the
20 calculation of Allowed Revenue. For example, Allowed Revenue can be a pre-
21 specified total dollar amount or a pre-specified dollar amount per customer served.
22

23 **Q: Is there a form of revenue decoupling that serves as the focus of your testimony?**

24 **A:** Yes. When I refer to the potential application of revenue decoupling to APS, I refer to
25 full revenue per customer decoupling. The "full" descriptor indicates that the Allowed
26 and Billed Revenue amounts are not adjusted for the effect of weather (or any other
27 factor) in the deferral calculation. The "revenue per customer" descriptor indicates
28 that Allowed Revenue is calculated by multiplying the number of customers served in

1 the current month by a fixed dollar amount per customer, which is specified in a rate
2 case (in much the same way that a retail rate is set).

3
4 **Q: Does APS discuss revenue decoupling in its application?**

5 **A:** Yes. APS witness Snook discusses revenue decoupling (which he calls a "Revenue
6 Stabilization Mechanism" or "RSM") on pages 34 through 36 of his direct testimony.
7 After describing the merits of a RSM, he states that APS is not proposing one for the
8 following reason:

9 Throughout the stakeholder process leading up to this filing, APS
10 heard concerns from various stakeholders about the RSM,
11 particularly in combination with APS' residential rate reform
12 proposals. While APS believes the RSM would be a complement
13 to its rate reform proposals, a number of other parties see it
14 differently. APS listened during the stakeholder process to these
15 concerns and determined this case was not the appropriate time to
16 propose the RSM.¹

17 **Q: Do you believe stakeholders are correct in preferring a LFCR mechanism to
18 revenue decoupling?**

19 **A:** No, I believe revenue decoupling should be preferred to a LFCR mechanism.
20 However, I note that a LFCR mechanism is preferred to the absence of any
21 mechanism to address utility fixed cost recovery, and that the modifications to the
22 existing LFCR mechanism proposed by APS would improve its performance. Based
23 on my review of the Settlement Agreement from APS's 2011 rate case (E-01345A-
24 11-0224), I believe the opposition to revenue decoupling is based on several
25 misconceptions. In the remainder of this section, I will address these misconceptions
26 and describe why revenue decoupling is superior to a LFCR mechanism.

27
28 ¹ Direct Testimony of Leland R. Snook at 35: 22-27.

1 **Q: What reasons were given for rejecting APS's revenue decoupling proposal in its**
2 **2011 rate case?**

3 **A:** A number of perceived problems with revenue decoupling were cited in Staff
4 testimony, including the following:

- 5 • Decoupling shifts weather and economic risk from the utility to its
6 customers;²
- 7 • The ability of the utility to benefit from prolonged outage events;
- 8 • The "pancaking" of increases;
- 9 • The incentive to game inputs; and
- 10 • The problem of how to appropriately reflect the level of risk in the cost of
11 equity when setting the Company's rates.³

12

13 **Q: Do you agree that those issues are good reasons to use a LFCR mechanism in**
14 **place of revenue decoupling?**

15 **A:** No, the issues are either misconceptions or minor in comparison to the benefits of
16 revenue decoupling versus a LFCR mechanism. I will address each point below.

17

18 **Q: Do you agree that full revenue decoupling shifts weather risk from the utility to**
19 **its ratepayers?**

20 **A:** No, revenue decoupling does not shift weather risk from the utility to its ratepayers.
21 This is a very common misconception and is typically stated without evidence or
22 explanation as though it is obviously true. A reduction in risk for one party does not
23 imply that the risk is shifted to a counterparty. A simple illustration will help explain
24 this. Imagine two co-workers who start every work day by flipping a coin. If the coin
25 comes up heads, Person A gives Person B \$20. If it comes up tails, Person B gives
26 Person A \$20. Both people face what I'll call "coin flipping risk", or the chance

27

28 ² Direct Testimony of Howard Solganick at 8: 8-20. (Docket No. E-01345A-11-0224, November 18, 2011).

³ The second through fifth bullet points are from of Decision No. 73183 at 22:22-24 (May 24, 2012).

1 they'll gain or lose \$20 each day. Now suppose Person A is tired of facing the coin
2 flipping risk every day and ends the game. As a result of ending the game, Person A's
3 coin flipping risk is gone. Did the risk shift to Person B? Clearly not, as Person B also
4 faces no coin flipping risk as a result of Person A's decision to end the game. The
5 coin flipping risk has been eliminated for both people.

6
7 **Q: Does that simple example have any relevance to the context of this rate case?**

8 **A:** Yes. Weather risk is quite similar to the coin flipping risk described above. Person A
9 and Person B are analogous to the utility and its ratepayers. The coin flips are
10 analogous to experiencing weather that is more extreme or mild than the normal
11 weather conditions upon which rates are based (*e.g.*, mild weather results in reduced
12 sales, which causes the utility to lose money while its ratepayers benefit by paying
13 less toward fixed-cost recovery). Full revenue decoupling is analogous to ending the
14 coin flipping game and results in a reduction (or perhaps elimination) of weather risk
15 for both the utility and its ratepayers.

16
17 **Q: Is there a general rule that describes when risk can be reduced for both parties?**

18 **A:** Yes. Risk can be reduced for both parties (*e.g.*, the utility and its ratepayers) when
19 outcomes cause one party to benefit at the other's expense (*i.e.*, when the parties have
20 negatively correlated risk). In the case of weather (when fixed costs are recovered
21 through volumetric rates and there is no decoupling mechanism), an unusually hot
22 summer benefits the utility at the expense of its ratepayers while a mild summer
23 benefits the ratepayers at the expense of the utility. Removing the opportunity for the
24 utility to be harmed by weather also removes the opportunity for ratepayers to be
25 harmed by it.

1 **Q: Is it possible that revenue decoupling could shift *any* risk from the utility to its**
2 **ratepayers?**

3 **A:** It is possible that revenue decoupling could shift economic risk from the utility to its
4 customers, though the magnitude of that specific risk can be reduced by using a
5 revenue-per-customer decoupling mechanism. Under a revenue-per-customer model,
6 the outcomes for the two parties are in the same direction. For example, if customers
7 respond to a recession by reducing their usage (attempting to reduce their utility bill),
8 the utility will be made worse off by the sales reduction at the same time customers
9 are made worse off by the recession. However, there is an important limitation on the
10 potential for the transfer of economic risk: if the decoupling mechanism uses a
11 revenue-per-customer methodology (as APS proposed in 2011), the utility will retain
12 all economic risk that results in a change in the number of customers served. For
13 example, if a housing crisis results in a reduction in the number of residential
14 customers, the utility's total allowed revenue will be scaled down as the number of
15 customers served declines. Under revenue-per-customer decoupling, economic risk
16 can only be shifted through changes in use per customer.

17
18 **Q: Continuing with the list of perceived problems with revenue decoupling, do you**
19 **believe that it allows the utility to benefit from prolonged outages?**

20 **A:** No, revenue decoupling does not allow the utility to benefit from prolonged outages.
21 First, outages are *de minimis* in the context of revenue decoupling. APS witness
22 Tetlow presents APS's historical outage information from 2005 through 2015. During
23 that time period, its highest System Average Interruption Duration Index (SAIDI)
24 value was 108 (in 2005) and its lowest SAIDI value was 70 (in 2012).⁴ The difference
25 between the highest and lowest reliability year amounted to a difference of 0.007
26 percent of APS's sales. In short, outages are very unlikely to be a problem worth
27 worrying about. If stakeholders disagree about the potential magnitude of the effect of

28 ⁴ Direct Testimony of Jacob Tetlow at 8: Figure 2.

1 outages in a decoupling mechanism, it would be straightforward to implement a
2 SAIDI-based adjustment to allowed revenues, thus eliminating any possibility that the
3 utility could be made whole by decoupling deferrals following a failure to adequately
4 address outages.
5

6 **Q: Do you believe the potential for the “pancaking” of rate increases is a reason to**
7 **reject revenue decoupling?**

8 **A:** No. The term “pancaking” appears to refer to the possibility that a mild weather year
9 could be followed by an extreme weather year, such that the decoupling-induced rate
10 increase from the mild year results in higher rates during the extreme weather year,
11 when some customers may be experiencing weather-related bill increases. I don’t
12 believe this is a reason to prefer a LFCR mechanism over revenue decoupling for the
13 following reasons. First, a cap on the allowed annual rate increase can prevent the
14 magnitude of the rate increase from being onerous in any given year. Second, under
15 revenue decoupling, customers could experience “reverse pancaking,” in which a
16 decoupling-induced rate decrease brings rate relief during an extreme weather year.
17 My examination of year-to-year changes in CDDs⁵ from 1996 through 2015 shows
18 that the pancaking scenario (below normal followed by above-normal weather) occurs
19 only four times. “Reverse” pancaking occurs three times during the same time period.
20 In short, pancaking is an issue that can be managed with cap provisions, is unlikely to
21 occur often, and is offset by the possibility of “reverse” pancaking occurring with
22 approximately the same frequency.
23

24 **Q: Do you believe that revenue decoupling introduces incentives to game inputs?**

25 **A:** No, I do not believe that revenue decoupling introduces incentives to game inputs.
26 The elements that go into setting the parameters of the decoupling mechanism (the
27

28 ⁵ CDDs are cooling degree days measured with a 65-degree threshold. See AIC Exhibit DGH-2DR, APS’s response to AIC 1.8.

1 test-year sales, number of customers served, and fixed costs per kWh) are already
2 determined in the rate case. If there is an incentive to game those values, it is not
3 qualitatively different than the incentive to game them in the setting of standard rates.
4

5 **Q: Do you agree that implementing revenue decoupling makes it is difficult to**
6 **appropriately reflect the level of risk in the cost of equity when setting rates?**

7 **A:** No. APS witness Villadsen discusses this issue in Section VI of her Direct Testimony
8 (pages 53-56), concluding:

9 Because a large number of the companies in my sample have
10 decoupling mechanisms in place, any impact on the cost of equity
11 is already captured in my estimates. Further, empirical research
12 have not detected any relationship between the cost of equity and
13 decoupling, so there is no evidence that decoupling affect the cost
14 of equity. Therefore, decoupling should not affect the allowed
15 ROE.⁶

16 Dr. Villadsen's conclusions are consistent with a recent Order in Minnesota, which
17 found:

18 First, many of the companies in the comparison group had
19 decoupling rate designs, demonstrating the similarity in investment
20 risk required for a reliable DCF analysis. Second, the record
21 contained a study by a national research and consulting group
22 showing "no significant evidence of a decrease in the cost of
23 capital following adoption of decoupling." And finally, the
24 Company's cost-of-equity expert witness provided a detailed
25 analysis of a representative company's extensive and long-term
26 experience with decoupling, which demonstrated that decoupling
27 had no measurable impact on its cost of capital.⁷

28 In summary, a recent Order is consistent with the arguments made by APS witness
Villadsen regarding the effect of revenue decoupling on the cost of equity.

29 **Q: Please summarize this section of your testimony.**

30 **A:** In this section, I have addressed each of the objections raised to revenue decoupling
31 in APS's previous rate case, in which a LFCR mechanism was implemented as part of

32 ⁶ Direct Testimony of Bente Villadsen at 56: 15-19.

33 ⁷ Findings of Fact, Conclusions, and Order, Minnesota Public Utilities Commission Docket No. E-002/GR-13-
34 868, page 57.

1 a settlement agreement. The stated problems are either inconsequential (*e.g.*, outages)
2 or based on misconceptions (*i.e.*, decoupling does not shift weather risk from the
3 utility to its ratepayers). In the next section, I will describe the reasons that revenue
4 decoupling is a better method than a LFCR mechanism for addressing utility
5 incentives to promote conservation and energy efficiency.
6

7 **III. THE LFCR MECHANISM SHOULD BE ENHANCED IF REVENUE**
8 **DECOUPLING IS NOT ADOPTED**

9 **Q: Please describe how a LFCR mechanism functions.**

10 **A:** Under a LFCR mechanism, the Commission approves a rate that represents the
11 amount of lost fixed costs per kWh (as defined and allowed in the mechanism), which
12 is then multiplied by the measured and verified energy savings from the utility's EE
13 programs and distributed generation ("DG"). The total amount of lost fixed costs
14 allowed under the mechanism, calculated as the product of the EE and DG kWh and
15 the cent-per-kWh fixed cost rate, is recovered through an increase in customer rates in
16 the following year.
17

18 **Q: Why do you believe revenue decoupling should be implemented in place of**
19 **APS's LFCR mechanism?**

20 **A:** The most important advantage of a revenue decoupling mechanism relative to a
21 LFCR mechanism is that it more completely addresses the utility's incentive issues to
22 promote conservation and EE. A LFCR mechanism only addresses the utility's
23 incentives to promote the programs included in the mechanism. It does not address
24 the utility's incentive to increase customer usage or its disincentives to engage in
25 conservation-promoting activities that are not subjected to measurement and
26 valuation, including (as described by SWEEP in its Opening Brief to APS's 2011 rate
27 case) "utility support for building energy codes and appliance standards, broad energy
28 education and marketing, state and local government energy conservation efforts, and

1 federal energy policies.”⁸ Other benefits of revenue decoupling include the ability to:
2 reduce weather risk for both the utility and its ratepayers; reduce the potential for
3 conflicts regarding the measurement and valuation of EE savings; and produce rate
4 adjustments that can be positive or negative (whereas a LFCR mechanism can only
5 increase rates).

6
7 **Q: The settlement agreement from the 2011 rate case touted the LFCR**
8 **mechanism’s “narrowly tailored” approach as a benefit.⁹ Do you agree that a**
9 **narrow approach is necessarily preferred to a “broad” approach?**

10 **A:** No, the expanded scope of revenue decoupling is the characteristic that enables it to
11 perform better than a LFCR mechanism. The fact that *all* changes in use per customer
12 are included in decoupling deferrals (versus only sales decreases attributable to
13 utility-sponsored EE programs and DG) accomplishes the following:

- 14 • Eliminates the need for measurement and valuation to calculate deferrals, thus
15 removing utility disincentives to promote programs for which benefits are not
16 easily measured;
- 17 • Reduces weather risk for both the utility and its ratepayers. Eliminating the ability
18 of the utility to “lose” during mild weather conditions also eliminates the ability
19 of customers to “lose” during above-normal weather conditions.
- 20 • Removes the utility’s incentive to *increase* use per customer, because any
21 resulting gains would have no effect on its revenue.

22
23 **Q: Many of these benefits of revenue decoupling were discussed in APS’s 2011 rate**
24 **case. Why do you think the ACC should conclude differently in this rate case?**

25 **A:** As described in Section II, my review of the Settlement Agreement and Order from
26 Docket No. E-01345A-11-0224 indicated that, in my opinion, the key reasons for
27

28 ⁸ Southwest Energy Efficiency Project’s Opening Brief at 3:20-22 (Docket No. E-011345A-11-0224).

⁹ Decision No. 73183 at 18:13 (May 24, 2012).

1 rejecting revenue decoupling in favor of a LFCR mechanism were not well founded.
2 Notably, revenue decoupling does *not* shift weather risk from the utility to its
3 ratepayers. In addition, revenue decoupling more fully addresses utility disincentives
4 to promote conservation (and its incentives to promote load growth) than a LFCR
5 mechanism. My views are consistent with the ACC's Policy Statement on revenue
6 decoupling, which states: "Revenue decoupling may offer significant advantages over
7 alternative mechanisms for addressing utility financial disincentives to energy
8 efficiency, as it establishes better certainty of utility recovery of authorized fixed
9 costs and better aligns utility and customer interests."¹⁰ This policy statement
10 followed in-depth discussions of the issue during four workshops that took place from
11 April through June 2010. I hope the additional discussion provided here persuades
12 stakeholders to reconsider their opposition to revenue decoupling for APS.
13

14 **Q: What do you recommend in the event that revenue decoupling is rejected?**

15 **A:** In the absence of implementing revenue decoupling, I recommend the ACC approve
16 the continued use of the LFCR mechanism, including the suggested modifications of
17 APS witness Snook.¹¹ While I firmly believe revenue decoupling is superior to a
18 LFCR mechanism, I approve of the LFCR approach as a second-best option. That is,
19 it has the benefit of addressing *some* of the utility's disincentive issues, even if its
20 coverage is incomplete.
21

22 **Q: Do you support APS's proposed enhancements to the LFCR mechanism?**

23 **A:** Yes. APS has proposed five modifications to its LFCR mechanism, as follows:

- 24 1. Changing the filing and effective dates for the annual adjustments;
- 25 2. Increasing the year-over-year cap from 1 percent to 2 percent;
- 26 3. Updating the costs eligible for recovery;

27 ¹⁰ ACC Policy Statement Regarding Utility Disincentives to Energy Efficiency and Decoupled Rate Structures,
28 Docket No. E-00000J-08-0314, December 29, 2010, page 30.

¹¹ Direct Testimony of Leland R. Snook at 36-37.

- 1 4. Removing the opt-out rate option; and
- 2 5. Applying the adjustment to the per-kW charge or the per-kWh charge (if the
- 3 customer does not pay a per-kW charge).¹²

4 I will focus on the third modification, which I believe is particularly important for

5 adequately addressing APS's disincentives to promote EE.

6

7 **Q: How will accepting APS's recommendation to update the applicable costs**

8 **improve the LFCR mechanism?**

9 **A:** The recommendation helps reduce APS's disincentive to promote EE. APS is

10 proposing to include 100 percent of the transmission, distribution, and generation

11 costs collected through energy charges, and 50 percent of the transmission,

12 distribution, and generation costs collected through demand charges. The current

13 LFCR mechanism excludes all generation costs and 50 percent of the distribution and

14 transmission costs collected through demand charges. Any fixed costs that are

15 excluded from the LFCR mechanism and recovered through volumetric rates present

16 APS with a disincentive to promote EE. This disincentive is reduced by including

17 more of those costs in the LFCR mechanism. APS witness Snook testified that the

18 inclusion of generation costs in the LFCR mechanism will not allow APS to profit

19 from selling the energy saved by customers into the wholesale market, as the margins

20 from those transactions are returned to APS's customers.¹³

21

22

23

24

25

26

27

28 ¹² *Id.* at 36: 7-22.

¹³ *Id.* at 37: 7-10.

IV. SUPPORT FOR APS'S RESIDENTIAL RATE PROPOSALS

Q: How would you describe APS's residential rate design proposals?

A: APS is proposing to greatly expand the application of three-part pricing to its residential customers, exempting only low-use customers and grandfathered partial requirements customers.

Q: What rate designs does APS propose for its residential customers?

A: APS has proposed to replace its existing options with three options (with two exceptions noted below). Each of these options includes a basic service charge ("BSC"), and peak-period demand charge, and time-of-use ("TOU") energy charges. I will characterize these options as "three-part" rates, which refers to the fact that they have three types of charges: customer-related, demand-related, and energy-related. The options differ according to the relative magnitudes of the charges, as qualitatively described below (where the terms "high," "low," and "medium" are based on comparisons across the three options):

- R-1: high BSC, low demand charge, high energy charges.
- R-2: low BSC, medium demand charge, high energy charges.
- R-3: high BSC, high demand charge, low energy charges.

Low-use customers, defined as full requirements customers (*i.e.*, those without DG) using less than 600 kWh per month, are offered an additional rate option (R-XS) that contains only a BSC and a flat annual energy charge. New partial requirements customers (*i.e.*, those with DG) will be required to take service on Rate R-3. Existing partial requirements customers will continue to take service under their current rate design, with the rates scaled to correspond to the revenue requirement from this rate case.¹⁴

¹⁴ Direct Testimony of Charles A. Miessner at 3-5.

1 **Q: Has APS taken any measures to address customer bill impacts or in the interest**
2 **of gradualism?**

3 **A:** Yes, APS has taken several measures to address these issues:

- 4 • Proposed a “demand limiter” that sets a cap on a customer’s billed demand
5 (applicable only to full requirements customers). The maximum billed demand is
6 set such that the customer’s monthly load factor (the ratio of the customer’s
7 average hourly usage to its billed demand) is no lower than 15 percent.¹⁵ This
8 protection limits the extent to which customers can experience “bill surprises”
9 from unusually high demand hours in the event they initially have difficulty
10 managing their demand.
- 11 • Limit the magnitude of the demand charge by including only a portion of
12 demand-related costs in the rate. As described by APS witness Miessner, APS’s
13 proposal to set rates that are not fully aligned with the cost of service “will
14 provide a significant step toward improved alignment with cost of service while
15 allowing customers time to get used to the new rates, especially the demand
16 charge component.”¹⁶
- 17 • Proposed Rate R-XS, which may alleviate concerns about potential bill impacts
18 for low-income customers, who are often believed to be disproportionately
19 represented among low-use customers.
- 20 • Continuation, with some modifications, of the Limited-Income Bill Discount
21 Programs, or E-3 and E-4 rate riders. These programs provide direct bill payment
22 assistance to low-income customers.

23 **Q: Do you support the residential rate proposals described above?**

24 **A:** Yes. I will describe the benefits of three-part pricing below.

25
26 **Q: What are the benefits of including a demand charge in retail rates?**
27

28 ¹⁵ *Id.* at 29: 17-18.

¹⁶ *Id.* at 37: 23-27.

1 A: Including a demand charge (in addition to a BSC and energy charges) in a retail rate
2 provides customers with rates that better reflect the way utility costs are incurred.

3 This has several potential benefits, including:

- 4 • Giving customers appropriate incentives to manage their demand, thereby
5 promoting a more efficient use of the system;
- 6 • Encouraging customers to adopt (and third parties to produce innovations in)
7 capacity-saving technologies;
- 8 • Preventing the need for future rate modifications in response to emerging
9 issues; and
- 10 • Reducing intra-class cross subsidies.

11
12 Q: **How does APS's three-part rate design better reflect the way utility costs are**
13 **incurred?**

14 A: APS's three-part rate has charges that better reflect the way utility costs are incurred,
15 relative to a comparable non-demand rate. It is commonly accepted in utility cost-of-
16 service studies that costs within functions (generation, transmission, distribution, and
17 customer service) can be classified according to their primary driver, which can be
18 one of the following:¹⁷

- 19 • **Customer-related costs**, which increase as the utility serves more customers,
20 regardless of the amount of energy the customers use;
- 21 • **Energy-related costs**, which vary with the amount of energy used by
22 customers; and
- 23 • **Demand-related costs**, which are associated with the maximum amount of
24 energy used during a specified time interval (e.g., 15 to 60 minutes).

25 APS's proposed residential rates contain charges that correspond to each of these cost
26 drivers (with the exception of Rate R-XS).

27
28 ¹⁷ National Association of Regulatory Utility Commissioners, Electric Utility Cost Allocation Manual, January 1992, pages 20-22.

1
2 **Q: How can customers benefit from managing their demand on a three-part rate?**

3 **A:** When customers who take service on a three-part rate reduce their billed demand,
4 they can reduce their bill while at the same time contributing to lower utility costs in
5 the short- and/or long-run. Customers can reduce billing demand by avoiding using
6 electricity intensive appliances at the same time, ensuring that their demand stays low
7 even if their total energy consumption changes little (*e.g.*, by delaying washing
8 clothes when the dishwasher is running).
9

10 **Q: How do three-part rates encourage adoption of capacity-saving technologies?**

11 **A:** Enabling technology can assist customers in managing their end uses to minimize
12 billed demand. For example, the Residential Demand Control program at Otter Tail
13 Power Company includes a demand controller and radio receiver to automate control
14 of the end-uses during “control periods,” which are called by the utility. In addition,
15 the Rocky Mountain Institute (RMI) produced a report on this topic called “The
16 Economics of Demand Flexibility.”¹⁸ This study simulated the potential for customer
17 bill savings on a variety of residential rates, with the largest simulated benefits
18 coming from Salt River Project’s residential demand rate. In addition, demand-based
19 rates give customers with rooftop solar installations an incentive to invest in battery
20 storage technologies, which can be used to help the customer manage its billing
21 demand. This technology has the ability to effectively turn distributed solar power
22 from an intermittent resource into a dispatchable resource. In the absence of the
23 demand charge (or TOU pricing), a net-metered customer has little reason to invest in
24 battery storage.¹⁹
25
26

27 ¹⁸ “The Economics of Demand Flexibility”, Rocky Mountain Institute, August 2015. The report is available for
download at RMI’s web site: http://www.rmi.org/electricity_demand_flexibility.

28 ¹⁹ In this case, the customer’s incentive to invest in battery storage would likely be limited to improved
reliability (in case of service interruption).

1 **Q: How do three-part rates reduce the need for future rate modifications in**
2 **response to emerging issues?**

3 **A:** Demand-based rates have the potential to reduce the need for future rate
4 modifications in response to emerging issues because they better reflect the way
5 utility costs are incurred. That is, a well-designed retail rate is more likely to function
6 well in a variety of circumstances. For example, APS's proposed rate structures
7 remove the need for a separate electric vehicle ("EV") charging rate because, as APS
8 witness Miessner noted, "the proposed demand rate options will provide ample
9 incentive for customers to delay charging their vehicles until after 8 p.m. Therefore, a
10 special electric vehicle rate is no longer needed."²⁰

11
12 **Q: How do three-part rates reduce intra-class cross subsidies?**

13 **A:** Three-part rates reduce intra-class cross subsidies by making the charges customers
14 pay more closely reflect the way utility costs are incurred. A utility must have enough
15 generating capacity (through ownership or purchase agreements) and network
16 capability to serve peak demands. Under two-part rates, these demand-related costs
17 are included in the energy charges. Therefore, customers who have relatively low
18 levels of energy use contribute little to fixed-cost recovery regardless of the level of
19 their maximum demand. A customer with low energy use relative to its demand level
20 is referred to as a "low load factor" customer.²¹ Under two-part rates, low load factor
21 customers tend to be subsidized by high load factor customers (those whose average
22 usage is closer to their maximum demand). A customer's low load factor may be
23 caused by a high proportion of AC load, seasonal occupancy of a residence (reducing
24 the customer's annual load factor), or the installation of on-site DG. By reflecting the
25 customer's load factor in their rates (as three-part rates do), high load factor
26 customers will pay a lower average rate than low load factor customers (all else

27 ²⁰ Direct Testimony of Charles A. Miessner at 35: 22-24.

28 ²¹ Load factor is defined as the average usage over a period of time divided by the customer's maximum demand over that same period of time (where the period of time is typically one month or year).

1 equal), which is consistent with utility cost-of-service methods. That is, demand-
2 based rates give customers an incentive to use the utility's assets more efficiently
3 (*e.g.*, helping prevent the need for a generating unit designed to serve a low number
4 of peak hours each year).

5
6 **Q: What problems are caused by recovering fixed costs through energy charges for**
7 **NEM customers?**

8 **A:** When net metered rates recover fixed costs through volumetric charges, the reduction
9 in billed sales to the NEM customers reduces utility fixed-cost recovery, which leads
10 to a combination of cross-subsidies (*i.e.*, an increase in rates to non-NEM customers)
11 and reduced opportunity for the utility to earn its authorized rate of return. In the short
12 run, some of the lost fixed cost recovery from NEM will be shifted to other customers
13 through the LFCR mechanism. Remaining unrecovered fixed costs that are not shifted
14 to other customers through the LFCR mechanism are borne by the utility until rates
15 are re-set during APS's next rate case. In the rate case, the reduced level of test-year
16 billed sales associated with DG leads to an increase in the energy charges that are
17 paid by all customers in the rate class. That is, the fixed cost recovery will be spread
18 across fewer billing units, so the resulting energy charge (which is the test-year
19 revenue requirement divided by the test-year sales) is higher. While this rate reset
20 theoretically makes the utility whole for NEM at test-year sales going forward, the
21 class-wide increase in rates that results from net metered output from customer-sited
22 DG perpetuates the shift of fixed-cost recovery from NEM customers to non-NEM
23 customers.

24
25 **Q: Is it appropriate to make three-part rates mandatory for customers who install**
26 **distributed generation (DG)?**

27 **A:** Yes. The cross subsidy described above can be mitigated through three-part pricing.
28 After installing DG, customers are likely to experience larger decreases in their billed

1 energy than their maximum demand. In many cases, NEM customers have zero or
2 negative billed kWh during a billing month. However, due to the intermittency of
3 their DG, it is unlikely that such customers have zero demand. In the absence of a
4 demand-based charge, the utility cannot collect any revenue to cover demand-related
5 fixed costs.

6
7 **Q: Do you have any evidence that NEM customers have different usage**
8 **characteristics than non-NEM customers?**

9 **A:** Yes. I examined monthly billing data for 2015 provided by APS in response to
10 AURA's Data Request 1.18.²² I focused on NEM and non-NEM customers on two
11 rates: E-12 (the Standard Rate) and ET-2 (Time Advantage 7PM-NOON). I
12 conducted two comparisons: the percentage of bills that record zero billed kWh and
13 the average monthly load factor for NEM and non-NEM customers.²³ Table 1 below
14 shows the results. Notice that NEM customers have a much higher share of bills with
15 zero billed usage (30+ percent versus 2.2 percent or less for non-NEM customers) and
16 that their August load factor is considerably lower. The frequent absence of billed
17 kWh for NEM customers helps demonstrate the difficulty in collecting demand-
18 related costs through per-kWh rates from these customers. The lower load factor for
19 NEM customers provides additional evidence that a two-part rate designed to recover
20 the allowed revenue requirement from the class-average customer will under-recover
21 costs from NEM customers and over-recover them from non-NEM customers.

22
23
24
25
26
27 ²² Note that I omitted November data from my analyses, as it appears NEM customer data were not included in
28 that month's data. NEM customers were present in the files for all other billing months. I also limited my
analysis to customers with 25 to 34 days in the billing month.

²³ I calculated load factor as: {kWh / (# Days in Billing Month x 24 hours)} / Maximum Demand.

Table 1: Comparison of NEM and Non-NEM 2015 Billing Data

Statistic	Rate E-12		Rate ET-2	
	Non-NEM Customers	NEM Customers	Non-NEM Customers	NEM Customers
% of bills with 0 billed kWh	2.2%	36.5%	0.1%	32.4%
August Load Factor	0.322	0.205	0.403	0.241

Q: You proposed the adoption of full revenue decoupling for APS. Would such a mechanism reduce the need for, or appeal of three-part pricing?

A: No. Revenue decoupling is not a substitute for three-part pricing. Revenue decoupling does not affect (or has very minor effects) on customer incentives to invest in demand management technologies (*e.g.*, advanced thermostats or battery storage for DG customers). That is, the decoupling-induced rate changes do not affect the fundamental nature of the customer's rate structure (*i.e.*, it doesn't turn a two-part rate into a three-part rate). In addition, NEM-related cross-subsidies are not remedied by revenue decoupling. Under decoupling, the reduced fixed cost recovery from NEM customers is spread across the sales to the entire customer class, including non-NEM customers. Decoupling produces the same type of NEM cost shift that occurs under a rate case or LFCR mechanism, it just occurs during a different time frame. This is not to undermine the benefits of revenue decoupling. As described in Section II, I believe decoupling is an effective means of addressing utility incentives to support EE. Rather, I am pointing out that revenue decoupling accomplishes a different goal than three-part pricing. The two methods coexist effectively.

1 **V. CONCLUSIONS**

2
3 **Q: Do you have any concluding observations?**

4 **A:** Yes, I conclude that revenue decoupling is a better method of addressing APS's
5 disincentive to promote EE than a LFCR mechanism. Previous arguments against
6 decoupling appeared to be based on misconceptions (*e.g.*, that it shifts weather risk
7 from the utility to its ratepayers). Revenue decoupling offers a more complete
8 solution to APS's incentive issues than a LFCR mechanism. However, should
9 revenue decoupling fail to receive widespread support, I recommend the Commission
10 approve the LFCR mechanism for continued use, including the modifications
11 proposed by APS. In addition, I recommend the approval of APS's proposed
12 residential rate modifications that expand the application of three-part pricing, which
13 would improve customer incentives to manage their demand, encourage investments
14 in capacity-saving technologies, prevent the need for future rate modifications in
15 response to emerging issues, and reduce intra-class cross subsidies.

16
17 **Q: Does this conclude your direct testimony?**

18 **A:** Yes.
19
20
21
22
23
24
25
26
27
28

Exhibit DGH-1DR

and

Exhibit DGH-2DR

Daniel G. Hansen

RESUME

January 2017

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Academic Background:

Ph.D., Michigan State University, 1997, Economics
M.A., Michigan State University, 1993, Economics
B.A., Trinity University, 1991, Economics and History

Positions Held:

Vice President, Laurits R. Christensen Associates, Inc. 2006-present
Senior Economist, Laurits R. Christensen Associates, Inc., 1999-2005
Economist, Laurits R. Christensen Associates, Inc., 1997-1999

Professional Experience:

I work in a variety of areas related to retail and wholesale pricing in electricity and natural gas markets. I have used statistical models to forecast customer usage, estimate customer load response to changing prices, and estimate customer preferences for product attributes. I have developed and priced new product options; evaluated existing pricing programs; evaluated the risks associated with individual products and product portfolios; and developed cost-of-service studies. I have conducted evaluations and provided testimony regarding revenue decoupling and weather adjustment mechanisms.

Major Projects:

Assisted a utility in forecasting the load impacts from a new residential peak-time rebate program.

Evaluated residential demand response pilot programs with programmable-controllable thermostats.

Developed long-term forecasting models for an electric utility.

Conducted a review of an electric utility's load forecasting methods.

Conducted an independent evaluation of a revenue decoupling mechanism for an electric utility.

Estimated load impacts for commercial and industrial demand response programs.

Evaluated a straight-fixed variable rate design for a natural gas utility.

Estimated the load impacts from a residential peak-time rebate program.

Worked with a state's regulatory staff to evaluate alternative electricity pricing structures for residential, commercial, and industrial customers.

Assisted a utility in meeting regulatory requirements regarding the allocation of distribution services.

Evaluated a residential electricity pricing pilot program.

Evaluated the cost effectiveness of automated demand response technologies.

Evaluated and modified short- and long-term electricity sales and demand forecasting models.

Created a short-term electricity demand forecasting model.

Prepared testimony regarding the return on equity effects associated with natural gas revenue decoupling mechanisms.

Conducted an independent evaluation of two natural gas revenue decoupling mechanisms

Created forecasts of load impacts from electricity demand response programs.

Estimated historical the load impacts from electricity demand response programs.

Prepared testimony regarding a proposed natural gas decoupling mechanism.

Prepared testimony regarding the weather normalization of test year sales and revenues.

Participated on a regulatory proceeding panel to discuss decoupling mechanisms.

Prepared testimony regarding a proposed electricity decoupling mechanism.

Prepared a report and testimony regarding a natural gas decoupling mechanism.

Evaluated a model that estimated the costs associated with removing and relicensing hydroelectric facilities.

Assisted an electric utility in evaluating new rate options for commercial and industrial customers.

Designed and evaluated time-of-use and critical-peak pricing rates for an electric utility.

Reviewed cost-of-service study for a municipal electric utility.

Produced a report on rate design methods that provide appropriate incentives for demand response and energy efficiency.

Assisted in wholesale power procurement process.

Evaluated a weather-adjustment mechanism for a natural gas utility.

Assessed weather-related fixed cost recovery risk for an electric utility.

Evaluated a revenue decoupling mechanism for a natural gas utility.

Estimated price responsiveness of real-time pricing customers.

Evaluated the need for electricity transmission and distribution standby rates for a utility.

Developed a market share simulation model using conjoint survey results of electricity distributors.

Conducted conjoint surveyed of electricity distributors regarding rate structure preferences.

Developed a method to calculate a retail forward contract risk premium.

Prepared a report on the performance of Financial Transmission Rights (FTRs) in the PJM electricity market.

Reviewed a retail pricing model for use in a competitive electricity market.

Provided support in a natural gas rate case filing.

Simulated outcomes associated with alternative wholesale rate offers to electricity distributors.

Developed a business case to support a natural gas fixed bill product.

Assessed the accuracy of a natural gas fixed bill pricing algorithm.

Audited an evaluation of the costs associated with implementing a renewable portfolio standard.

Developed a model to value interruptible provisions in a long-term customer contract.

Performed a study on the determinants of electricity price differences across utilities and regions.

Developed long-term demand and energy forecasts.

Conducted market research to assess customer interest in new product options.

Recommended new retail pricing products for commercial and industrial customers.

Prepared a report on the fundamentals of retail electricity risk management.

Prepared a report that presented a taxonomy of retail electricity pricing products.

Presented at a workshop in Africa regarding deregulated electricity markets.

Prepared a report on the effectiveness of distributed resources in mitigating price risk.

Performed a valuation of energy derivatives consistent with FAS 133.

Created an electricity market share forecasting model.

Developed standby rates for an electric utility.

Developed an electricity wholesale price forecast.

Forecasted retail customer loads for an electric utility.

Assisted in mediating a new product development process with a utility and its industrial customers.

Developed a model that simulates wholesale market price changes due to retail load response.

Developed a pricing model for an innovative financial product.

Estimated changes in wholesale electricity prices due to customer load response.

Oversaw creation of software that estimates customer satisfaction with utilities.

Developed a model to economically evaluate a capital addition to a generator.

Developed a wholesale version of the Product Mix Model.

Evaluate Risk Implications of New Product Offering.

Mixed Logit Estimation of Customer Preferences.

Estimation of Customer Price Responsiveness.

Product Mix Model Workshops.

Unbundling and Rate Design.

Development of a Computer Program.

Large Commercial and Industrial Customer Rate Analysis.

Residential Customer Rate Analysis.

Survey of Power Marketers.

Development of Multi-Period Analysis Tool.

Evaluating the Effect of Alternative Rates on System Load.

Estimating the Persistence of Weather Patterns.

Electricity Customer Survey Data Analysis.

Product Mix Analysis for Small Customers.

Survey of Postal Facilities.

Professional Papers:

"2015 Load Impact Evaluation of Pacific Gas and Electric Company's Residential Time-Based Pricing Programs: *Ex-post* and *Ex-ante* Report," with Steven Braithwait and David Armstrong, 2016.

"2015 Load Impact Evaluation of Pacific Gas and Electric Company's Mandatory Time-of-Use Rates for Small, Medium, and Agricultural Non-residential Customers: *Ex-post* and *Ex-ante* Report," with Marlies Patton, 2016.

"2015 Load Impact Evaluation of California Statewide Demand Bidding Programs (DBP) for Non-Residential Customers: *Ex-post* and *Ex-ante* Report," with Michael Ty Clark, 2016.

"2015 Load Impact Evaluation of California Statewide Base Interruptible Programs (BIP) for Non-Residential Customers: *Ex-post* and *Ex-ante* Report," with Tim Huegerich, 2016.

"Statewide Time-of-Use Scenario Modeling for 2015 California Energy Commission Integrated Energy Policy Report," with Steven Braithwait and David Armstrong, 2015.

"2014 Statewide Load Impact Evaluation of California Aggregator Demand Response Programs: *Ex-post* and *Ex-ante* Load Impacts," with Steven Braithwait and David Armstrong, 2015.

"2014 Load Impact Evaluation of California Statewide Demand Bidding Programs (DBP) for Non-Residential Customers: *Ex-post* and *Ex-ante* Report," with Steven Braithwait and David Armstrong, 2015.

"2014 Load Impact Evaluation of California Statewide Base Interruptible Programs (BIP) for Non-Residential Customers: *Ex-post* and *Ex-ante* Report," with Tim Huegerich, 2015.

"2014 Load Impact Evaluation of Southern California Edison's Mandatory Time-of-Use Rates for Small and Medium-Sized Business and Agricultural Customers: *Ex-post* and *Ex-ante* Report," with Marlies Patton, 2015.

"2014 Load Impact Evaluation of Pacific Gas and Electric Company's Mandatory Time-of-Use Rates for Small and Medium Non-residential Customers: *Ex-post* and *Ex-ante* Report," with Marlies Patton, 2015.

"FirstEnergy's Smart Grid Investment Grant Consumer Behavior Study," with EPRI (B. Neenan) and Marlies Patton, 2015.

"An Evaluation of Portland General Electric's Decoupling Adjustment, Schedule 123," with Robert J. Camfield and Marlies C. Hilbrink, 2013.

"Evaluation of the Straight-Fixed Variable Rate Design Implemented at Columbia Gas of Ohio," with Marlies C. Hilbrink, 2012.

"The Effect on Electricity Consumption of the Commonwealth Edison Customer Application Program Pilot," with EPRI and CA Energy Consulting staff, 2012.

"The Effects of Critical Peak Pricing for Commercial and Industrial Customers for the Kansas Corporation Commission," with David A. Armstrong, 2012.

"Meeting Commonwealth Edison's Distribution Allocation Requirements from Illinois Commerce Commission Order 10-0467," with Michael O'Sheasy, A. Thomas Bozzo, and Bruce Chapman, 2011.

"Residential Rate Study for the Kansas Corporation Commission," with Michael T. O'Sheasy, 2011.

"An Evaluation of the Conservation Incentive Program Implemented for New Jersey Natural Gas and South Jersey Gas," with Bruce R. Chapman, 2009.

"A Review of Natural Gas Decoupling Mechanisms and Alternative Methods for Addressing Utility Disincentives to Promote Conservation," June 2007.

"Evaluation of the Klamath Project Alternatives Analysis Model: Reply to Addendum A of the Consultant Report Prepared for the California Energy Commission Dated March 2007," May 2007, with Laurence D. Kirsch and Michael P. Welsh.

"Evaluation of the Klamath Project Alternatives Analysis Model," March 2007, with Laurence D. Kirsch and Michael P. Welsh.

"A Review of the Weather Adjusted Rate Mechanism as Approved by the Oregon Public Utility Commission for Northwest Natural," October 2005, with Steven D. Braithwait.

"A Review of Distribution Margin Normalization as Approved by the Oregon Public Utility Commission for Northwest Natural," March 2005, with Steven D. Braithwait.

"Analysis of PJM's Transmission Rights Market," EPRI Report #1008523, December 2004, with Laurence Kirsch.

"Using Distributed Resources to Manage Price Risk," EPRI Report #1003972, November 2001, with Michael Welsh.

"Hedging Exposure to Volatile Retail Electricity Prices," *The Electricity Journal*, Vol. 14, number 5, pp. 33–38, June 2001, with A. Faruqui, C. Holmes and B. Chapman.

"Weather Hedges for Retail Electricity Customers," with C. Holmes, B. Chapman and D. Glyer. In papers for EPRI International Pricing Conference 2000.

"Worker Performance and Group Incentives: A Case Study," *Industrial and Labor Relations Review*, Vol. 51, No. 1, pp. 37–49, October 1997.

"Worker Quality and Profit Sharing: Does Unobserved Worker Quality Bias Firm-Level Estimates of the Productivity Effect of Profit Sharing?" Working Paper, May 1996.

"Supervision, Efficiency Wages, and Incentive Plans: How Are Monitoring Problems Solved?" Working Paper, November 1996, presented at the Western Economics Association Meetings, 1997.

"Has Job Stability Declined Yet? New Evidence for the 1990's," with David Neumark and Daniel Polsky, *The Journal of Labor Economics*, 1999.

Testimony and Reports before Regulatory Agencies:

Black Hills/Colorado Electric Utility Company, Colorado Docket No. 16A-0436E: Testimony supporting energy and demand forecasting models on behalf of Black Hills/Colorado Electric Utility Company, 2016.

UNS Electric, Inc., Arizona Docket No. E-04204A-15-0142: Testimony supporting a residential demand charge proposed by UNS Electric on behalf of the Arizona Investment Council, 2015.

Public Service Company of New Mexico (PNM), New Mexico Case No. 15-00261-UT: Testimony supporting a revenue decoupling mechanism on behalf of PNM, 2015.

Public Service Company of New Mexico (PNM), New Mexico Case No. 14-00332-UT: Testimony supporting a revenue decoupling mechanism on behalf of PNM, 2014.

Xcel Energy, Inc., Minnesota E002/GR-13-868: Testimony supporting a revenue decoupling mechanism on behalf of Xcel Energy, 2013.

Arizona Public Service Company, Arizona Docket No. E-01345A-11-0224: Testimony supporting a revenue decoupling mechanism proposed by APS on behalf of the Arizona Investment Council, 2011.

Southwest Gas Corporation, Arizona Docket No. G-01551A-10-0458: Testimony supporting a revenue decoupling mechanism contained in a settlement agreement on behalf of the Arizona Investment Council, 2011.

Otter Tail Power Company, Minnesota Docket No. E-017/GR-10-239: Testimony regarding the weather normalization of test year sales in a general rate case on behalf of Otter Tail Power Company, 2010.

Southwest Gas Corporation, Nevada Docket No. 09-04003: Testimony regarding the return on equity effects associated with a proposed revenue decoupling mechanism on behalf of Southwest Gas Corporation, 2009.

Southwest Gas Corporation, Arizona Docket No. G-01551A-07-0504: Testimony regarding a proposed revenue decoupling mechanism on behalf of the Arizona Investment Council, 2008.

Otter Tail Power Company, Minnesota Docket No. E-017/GR-07-1178: Testimony regarding the weather normalization of test year sales and revenues in a general rate case on behalf of Otter Tail Power Company, 2008.

Massachusetts Department of Public Utilities, Docket No. DPU 07-50: Participation in a panel regarding an "Investigation into Rate Structures that will Promote Efficient Deployment of Demand Resources", on behalf of Environment Northeast, 2007.

Connecticut Light & Power Company, Docket No. 07-07-01: Testimony regarding a proposed electricity revenue decoupling mechanism on behalf of Environment Northeast, 2007.

Questar Gas Company, Docket No. 05-057-T01: Testimony regarding the effectiveness of a natural gas revenue decoupling mechanism on behalf of the Utah Division of Public Utilities, 2007.

PacifiCorp, FERC Docket No. 2082: "Evaluation of the Klamath Project Alternatives Analysis Model: Reply to Addendum A of the Consultant Report Prepared for the California Energy Commission Dated March 2007," May 2007, with Laurence D. Kirsch and Michael P. Welsh.

PacifiCorp, FERC Docket No. 2082: "Evaluation of the Klamath Project Alternatives Analysis Model," March 2007, with Laurence D. Kirsch and Michael P. Welsh.

Northwest Natural Gas Company, Oregon Docket UG 163: Testimony relating to an investigation regarding possible continuation of Distribution Margin Normalization, May 2005.

Northwest Natural Gas Company, Oregon Docket UG 152: Submitted a report in compliance with a requirement to evaluate the functioning of the Weather Adjusted Rate Mechanism, October 2005.

ARIZONA INVESTMENT COUNCIL'S
FIRST SET OF DATA REQUESTS TO
ARIZONA PUBLIC SERVICE COMPANY REGARDING
THE APPLICATION TO APPROVE RATE SCHEDULES DESIGNED TO
DEVELOP A JUST AND REASONABLE RATE OF RETURN
DOCKET NO. E-01345A-16-0036
AND
DOCKET NO. E-01345A-16-0123
DECEMBER 28, 2016

AIC 1.8: Please provide the normal weather data used by APS to produce the test-year billing determinants.

(a) Please provide similarly formatted historical weather data for up to 20 prior years.

Response: Please refer to workpapers CAM_WP01 pages 4-7, 11-12, and CAM_WP15 pages 16-55. Additionally, please see attachment APSRC01809 for the requested historical data.

Response to Data Request AIC 1.8

ARIZONA PUBLIC SERVICE COMPANY
BILLING MONTH ACTUAL AND NORMAL WEATHER-RESIDENTIAL
AS OF DECEMBER 31, 2015

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
Residential HDDs (base 65°)													
2006	217	192	132	55	NA	NA	NA	NA	NA	NA	1	161	758
2007	376	282	126	23	NA	NA	NA	NA	NA	NA	4	152	963
2008	367	321	136	16	NA	NA	NA	NA	NA	NA	10	130	980
2009	306	170	77	29	NA	NA	NA	NA	NA	NA	33	188	803
2010	300	214	160	37	NA	NA	NA	NA	NA	NA	15	160	886
2011	298	274	134	33	NA	NA	NA	NA	NA	NA	28	194	961
2012	284	191	122	37	NA	NA	NA	NA	NA	NA	16	98	748
2013	389	227	145	7	NA	NA	NA	NA	NA	NA	9	198	975
2014	229	112	13	5	NA	NA	NA	NA	NA	NA	15	114	488
2015	299	76	38	1	NA	NA	NA	NA	NA	NA	44	237	695
Normals 10-years ending Dec 2015	307	206	108	24	NA	NA	NA	NA	NA	NA	18	163	826

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
Residential CDDs (base 80°)													
2006	NA	NA	NA	NA	63	294	497	435	300	126	NA	NA	1,715
2007	NA	NA	NA	NA	79	256	504	421	480	185	NA	NA	1,905
2008	NA	NA	NA	NA	27	184	466	434	341	191	NA	NA	1,843
2009	NA	NA	NA	NA	91	206	436	511	395	169	NA	NA	1,808
2010	NA	NA	NA	NA	12	160	463	456	394	245	NA	NA	1,730
2011	NA	NA	NA	NA	19	134	440	476	512	220	NA	NA	1,801
2012	NA	NA	NA	NA	84	276	466	462	363	159	NA	NA	1,810
2013	NA	NA	NA	NA	73	306	497	456	388	94	NA	NA	1,814
2014	NA	NA	NA	NA	43	283	448	447	348	124	NA	NA	1,593
2015	NA	NA	NA	NA	28	213	479	474	415	201	NA	NA	1,810
Normals 10-years ending Dec 2015	NA	NA	NA	NA	52	231	470	457	394	199	NA	NA	1,773

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
Humidity													
2006	NA	NA	NA	NA	19.7	14.9	23.0	35.2	36.4	28.6	NA	NA	NA
2007	NA	NA	NA	NA	21.9	14.4	17.4	37.8	29.3	25.7	NA	NA	NA
2008	NA	NA	NA	NA	15.5	20.2	24.5	32.5	37.1	25.7	NA	NA	NA
2009	NA	NA	NA	NA	19.4	19.5	22.5	22.5	26.1	22.5	NA	NA	NA
2010	NA	NA	NA	NA	21.4	16.4	18.3	34.3	29.2	28.4	NA	NA	NA
2011	NA	NA	NA	NA	16.9	13.9	19.9	29.0	25.8	23.7	NA	NA	NA
2012	NA	NA	NA	NA	17.9	13.6	23.9	32.8	38.4	26.6	NA	NA	NA
2013	NA	NA	NA	NA	15.1	13.6	23.1	30.7	34.4	22.9	NA	NA	NA
2014	NA	NA	NA	NA	15.0	12.7	21.6	31.3	36.0	38.7	NA	NA	NA
2015	NA	NA	NA	NA	26.1	22.8	25.1	29.9	36.7	37.5	NA	NA	NA
Normals 10-years ending Dec 2015	NA	NA	NA	NA	18.9	16.2	21.9	31.6	32.9	28.0	NA	NA	NA

ARIZONA PUBLIC SERVICE COMPANY
BILLING MONTH ACTUAL AND NORMAL WEATHER--RESIDENTIAL
AS OF DECEMBER 31, 2015

Weather	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
2006	217	192	132	55	187.8	794.2	1,558.3	1,549.1	1,078.4	422.5	1	161	
2007	376	282	126	23	243.8	682.8	1,439.7	1,525.2	1,621.2	535.7	4	152	
2008	367	321	136	16	74.0	553.0	1,490.6	1,510.9	1,232.2	620.1	10	130	
2009	306	170	77	29	269.8	611.9	1,357.5	1,591.0	1,288.5	526.2	33	188	
2010	300	214	160	37	36.8	447.6	1,345.9	1,612.0	1,329.4	819.9	15	160	
2011	298	274	134	33	53.7	352.7	1,315.9	1,602.8	1,664.2	696.4	28	194	
2012	284	191	122	37	242.3	720.4	1,479.0	1,612.6	1,324.2	521.7	16	98	
2013	389	227	145	7	198.2	798.7	1,560.5	1,561.5	1,372.8	294.3	9	198	
2014	229	112	13	5	116.4	719.3	1,376.6	1,539.3	1,247.1	453.3	15	114	
2015	299	76	38	1	91.3	666.0	1,543.8	1,610.6	1,495.2	728.5	44	237	
Normals 10-years ending Dec 2015	307	206	108	24	151	635	1,447	1,572	1,365	562	18	163	

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ARIZONA PUBLIC SERVICE COMPANY
BILLING MONTH ACTUAL AND NORMAL WEATHER-GENERAL SERVICE
AS OF DECEMBER 31, 2015

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
General Service CDDs (base 65°)													
2006	NA	NA	21	141	400	747	953	878	757	524	220	NA	4,641
2007	NA	NA	90	211	409	708	960	866	942	567	333	NA	5,086
2008	NA	NA	39	183	399	577	926	876	801	603	276	NA	4,680
2009	NA	NA	78	127	438	661	895	955	859	569	241	NA	4,823
2010	NA	NA	10	103	268	578	914	894	849	668	254	NA	4,538
2011	NA	NA	48	199	344	557	895	920	970	627	278	NA	4,838
2012	NA	NA	28	185	472	743	940	911	834	577	252	NA	4,942
2013	NA	NA	68	245	464	762	959	913	854	462	194	NA	4,921
2014	NA	NA	95	208	403	732	909	905	815	561	294	NA	4,922
2015	NA	NA	116	279	334	627	940	923	887	633	218	NA	4,957
Normals 10-years ending Dec 2015	NA	NA	59	188	393	669	929	904	857	579	256	NA	4,834

Humidity

2006	NA	NA	29.1	29.2	19.7	14.9	23.0	35.2	36.4	28.6	28.1	NA	
2007	NA	NA	29.2	28.1	21.9	14.4	17.4	37.8	29.3	25.7	22.5	NA	
2008	NA	NA	37.2	19.5	15.5	20.2	24.5	32.5	37.1	25.7	24.2	NA	
2009	NA	NA	32.0	21.7	19.4	19.5	22.5	22.5	26.1	22.5	24.9	NA	
2010	NA	NA	48.4	29.3	21.4	16.4	18.3	34.3	29.2	28.4	34.0	NA	
2011	NA	NA	30.8	25.2	16.9	13.9	19.9	29.0	25.8	23.7	29.9	NA	
2012	NA	NA	27.9	22.7	17.9	13.6	23.9	32.8	38.4	26.6	25.6	NA	
2013	NA	NA	32.3	20.7	15.1	13.6	23.1	30.7	34.4	22.9	27.8	NA	
2014	NA	NA	30.1	19.2	15.0	12.7	21.6	31.3	36.0	38.7	34.0	NA	
2015	NA	NA	35.3	20.5	26.1	22.8	25.1	29.9	36.7	37.5	40.2	NA	
Normals 10-years ending Dec 2015	NA	NA	33.2	23.6	18.9	16.2	21.9	31.6	32.9	28.0	29.1	NA	

Weather

	HDDs (base 65°)	HDDs (base 65°)
2006	217	192
2007	376	282
2008	367	321
2009	306	170
2010	300	214
2011	298	274
2012	284	191
2013	389	227
2014	229	112
2015	299	76
Normals 10-years ending Dec 2015	307	206

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ARIZONA PUBLIC SERVICE COMPANY
BILLING MONTH ACTUAL WEATHER-RESIDENTIAL
YEARS 1996 THROUGH 2005

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
Residential HDDs (base 65°)													
1996	301	191	121	21	NA	NA	NA	NA	NA	NA	59	185	878
1997	307	229	142	36	NA	NA	NA	NA	NA	NA	32	241	987
1998	342	260	232	130	NA	NA	NA	NA	NA	NA	35	208	1,207
1999	279	224	85	110	NA	NA	NA	NA	NA	NA	3	185	886
2000	292	141	150	50	NA	NA	NA	NA	NA	NA	123	217	973
2001	283	323	196	57	NA	NA	NA	NA	NA	NA	6	212	1,077
2002	308	254	98	27	NA	NA	NA	NA	NA	NA	4	127	818
2003	256	119	144	31	NA	NA	NA	NA	NA	NA	30	180	760
2004	265	272	168	15	NA	NA	NA	NA	NA	NA	45	243	1,008
2005	270	181	118	31	NA	NA	NA	NA	NA	NA	4	176	780
Residential CDDs (base 80°)													
1996	NA	NA	NA	NA	81	235	406	431	311	114	NA	NA	1,578
1997	NA	NA	NA	NA	108	218	353	403	354	178	NA	NA	1,614
1998	NA	NA	NA	NA	8	71	347	435	379	102	NA	NA	1,342
1999	NA	NA	NA	NA	12	133	387	343	339	159	NA	NA	1,373
2000	NA	NA	NA	NA	57	265	369	470	335	209	NA	NA	1,705
2001	NA	NA	NA	NA	103	310	427	434	419	221	NA	NA	1,914
2002	NA	NA	NA	NA	37	238	476	457	413	170	NA	NA	1,791
2003	NA	NA	NA	NA	35	306	466	480	401	241	NA	NA	1,929
2004	NA	NA	NA	NA	64	199	382	441	348	142	NA	NA	1,576
2005	NA	NA	NA	NA	29	218	450	418	380	199	NA	NA	1,694
Humidity													
1996	NA	NA	NA	NA	17.5	19.5	28.6	34.9	41.6	34.0	NA	NA	
1997	NA	NA	NA	NA	22.5	21.9	20.0	33.6	41.7	35.7	NA	NA	
1998	NA	NA	NA	NA	30.3	24.4	28.0	36.5	37.4	30.5	NA	NA	
1999	NA	NA	NA	NA	27.7	21.0	32.6	41.8	38.8	33.8	NA	NA	
2000	NA	NA	NA	NA	21.3	20.0	27.4	27.1	34.7	33.4	NA	NA	
2001	NA	NA	NA	NA	25.4	18.3	25.7	35.4	30.6	28.3	NA	NA	
2002	NA	NA	NA	NA	18.4	13.8	16.9	28.4	26.8	27.4	NA	NA	
2003	NA	NA	NA	NA	20.6	15.0	16.5	30.5	33.9	29.9	NA	NA	
2004	NA	NA	NA	NA	16.8	14.4	16.3	28.0	27.0	26.9	NA	NA	
2005	NA	NA	NA	NA	22.3	20.3	17.0	36.6	30.8	25.4	NA	NA	
Weather													
1996	301	191	121	21	231.8	698.0	1,361.5	1,531.1	1,159.4	402.0	59	185	
1997	307	229	142	36	336.3	872.9	1,057.5	1,416.4	1,320.6	636.4	32	241	
1998	342	260	232	130	27.3	226.8	1,156.3	1,564.8	1,372.6	348.6	35	208	
1999	279	224	85	110	39.9	404.9	1,348.4	1,280.4	1,240.2	559.8	3	185	
2000	292	141	150	50	174.3	793.9	1,221.6	1,550.8	1,188.2	733.3	123	217	
2001	283	323	196	57	333.2	901.1	1,386.3	1,546.0	1,433.4	738.8	6	212	
2002	308	254	98	27	107.8	624.7	1,345.8	1,529.3	1,358.1	562.8	4	127	
2003	256	119	144	31	105.9	828.7	1,306.4	1,640.5	1,412.9	818.9	30	180	
2004	265	272	168	15	187.8	530.8	1,066.2	1,469.5	1,147.0	467.5	45	243	
2005	270	181	118	31	90.0	656.3	1,274.9	1,504.8	1,302.5	643.7	4	176	

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ARIZONA PUBLIC SERVICE COMPANY
BILLING MONTH ACTUAL WEATHER—GENERAL SERVICE
YEARS 1996 THROUGH 2005

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
General Service CDDs (base 65°)													
1996	NA	NA	46	147	449	678	874	876	770	532	152	NA	4,524
1997	NA	NA	87	179	483	669	811	851	817	553	153	NA	4,803
1998	NA	NA	18	57	252	474	809	875	826	493	135	NA	3,949
1999	NA	NA	30	78	249	558	840	782	788	562	333	NA	4,240
2000	NA	NA	21	147	427	719	824	923	792	615	107	NA	4,575
2001	NA	NA	23	167	442	768	891	881	863	647	371	NA	5,053
2002	NA	NA	37	230	380	676	935	899	869	581	207	NA	4,814
2003	NA	NA	29	118	290	744	925	927	861	689	303	NA	4,886
2004	NA	NA	88	267	408	653	844	867	802	573	162	NA	4,684
2005	NA	NA	20	119	314	667	910	862	841	630	265	NA	4,628

Humidity

1996	NA	NA	37.5	27.4	17.5	19.5	28.6	34.9	41.6	34.0	30.6	NA	
1997	NA	NA	36.0	30.9	22.5	21.9	20.0	33.6	41.7	35.7	34.5	NA	
1998	NA	NA	53.2	45.9	30.3	24.4	28.0	36.5	37.4	30.5	41.8	NA	
1999	NA	NA	31.1	36.7	27.7	21.0	32.5	41.8	38.8	33.8	25.3	NA	
2000	NA	NA	40.7	33.2	21.3	20.0	27.4	27.1	34.7	33.4	54.9	NA	
2001	NA	NA	51.7	38.2	25.4	18.3	25.7	35.4	30.6	28.3	32.3	NA	
2002	NA	NA	21.7	23.7	18.4	13.8	16.9	28.4	26.8	27.4	32.9	NA	
2003	NA	NA	49.9	28.1	20.6	15.0	16.5	30.5	33.9	29.9	32.9	NA	
2004	NA	NA	42.8	32.0	18.8	14.4	16.3	28.0	27.0	26.9	43.5	NA	
2005	NA	NA	57.5	28.6	22.3	20.3	17.0	36.6	30.8	25.4	32.1	NA	

Weather

	HDDs (base 65°)	HDDs (base 65°)
1996	301	191
1997	307	229
1998	342	260
1999	279	224
2000	292	141
2001	283	323
2002	308	254
2003	256	119
2004	265	272
2005	270	181